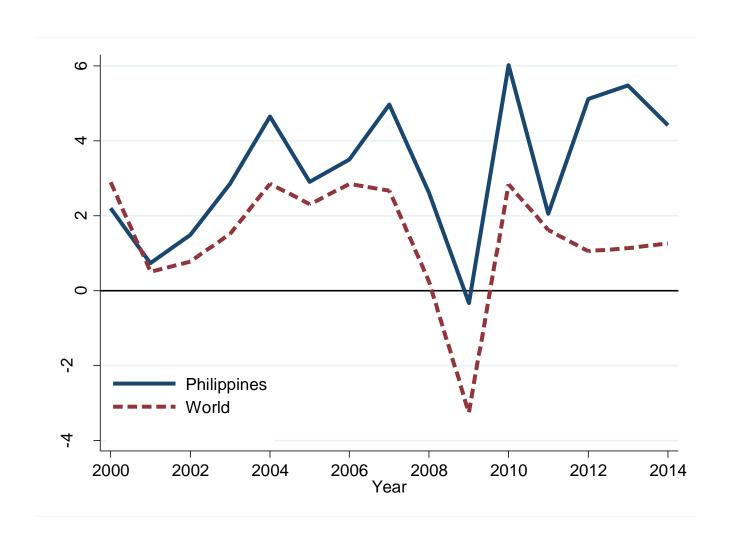
# Human capital spending inequality and catch-up simulations for the Philippines

Michael R.M. Abrigo
Philippine Institute for Development Studies

## NTA Philippines

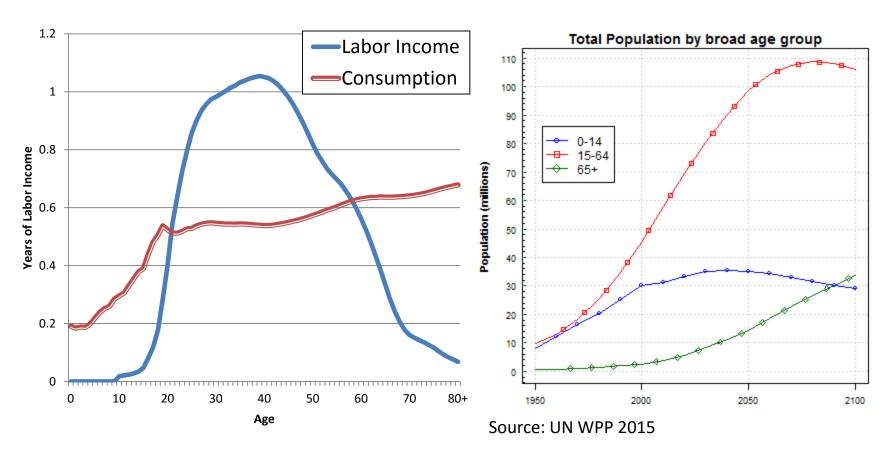
- Multi-year estimates
- Complete flow account: 1999, 2007
- Lifecycle only: 1991, 1994, 2002, 2004, 2011
- Sub-national estimates:
  - By sex: 2007
  - By income tercile: 2007
  - By income tercile and location: 1991, 1999, 2011
- Near-term plan: NTTA

## Philippines in the last decade

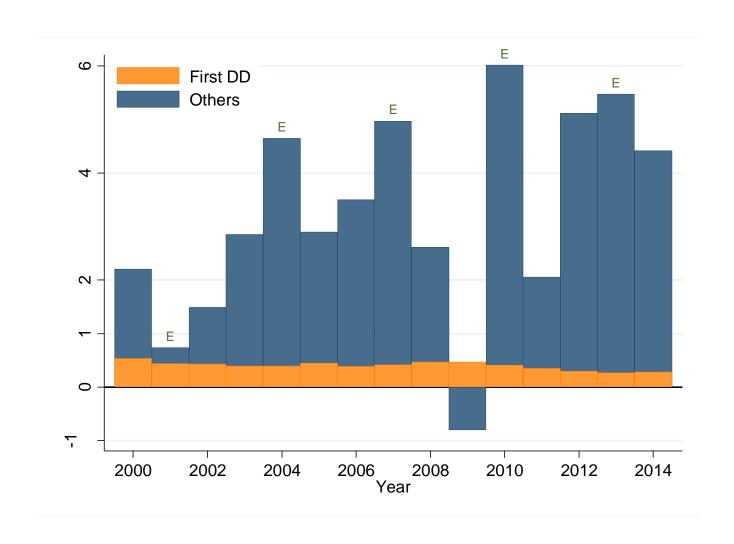


## Population in sweet spot

Increasingly concentrated in working ages



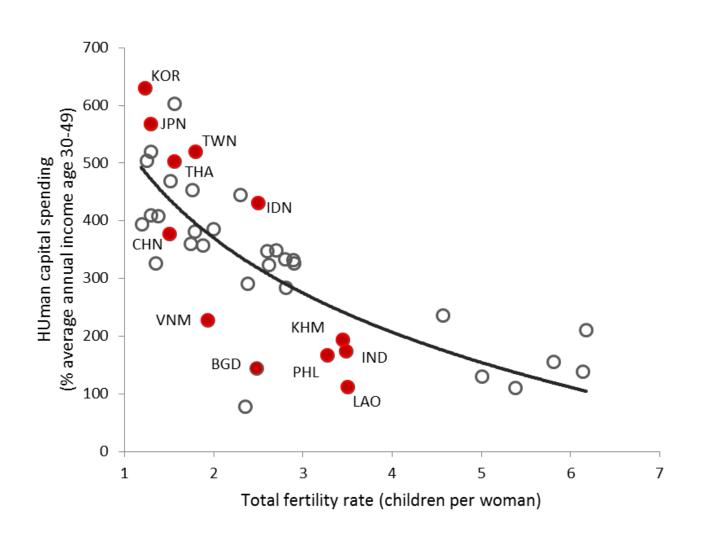
## Growth decomposition



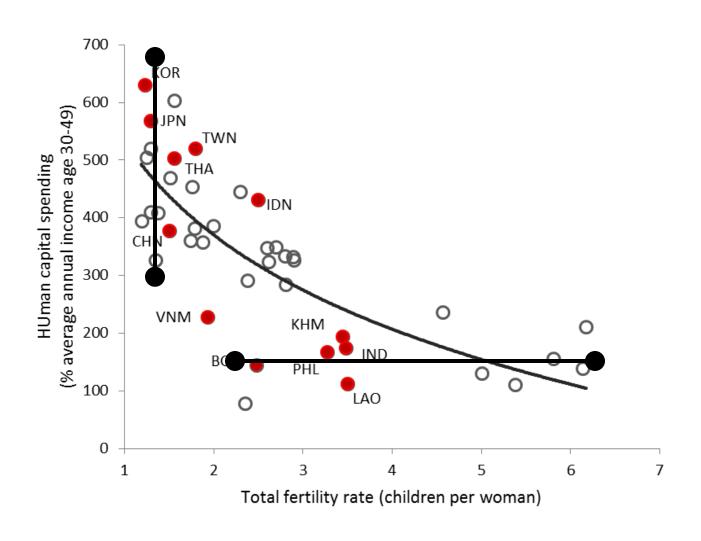
## #walangforever

- First DD is mechanical but not forever
  - NTA 1999 projection: 2057
  - NTA 2011 projection: 2045
- Second DD is typically larger but not automatic; need to invest in
  - People
  - Physical capital
  - Institutions

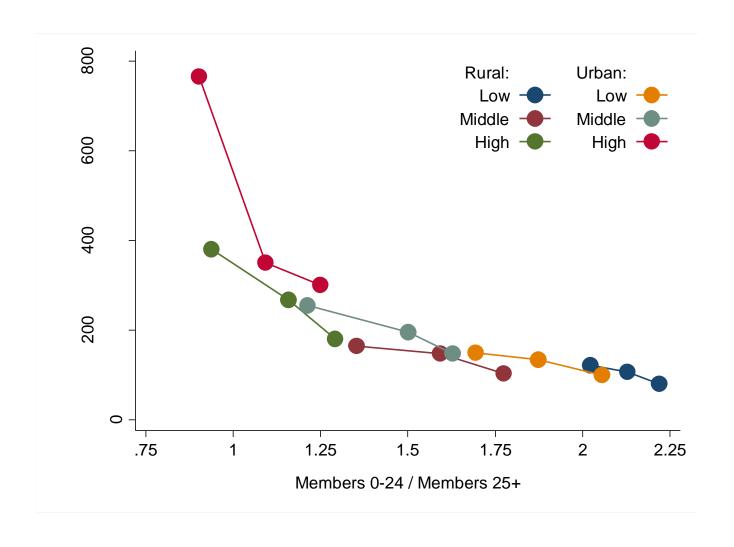
# Quantity-Quality Trade-off



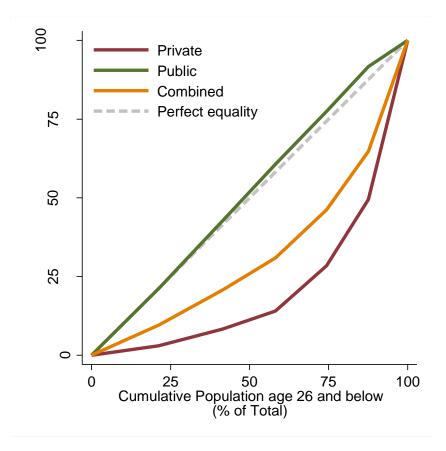
## Large variation across countries



## Also within countries



## Human capital spending inequality



- Private human capital spending highly skewed
- 13% of population age 3-26 receives 50% of private resources for human capital
- More or less equal allocation across the board by government

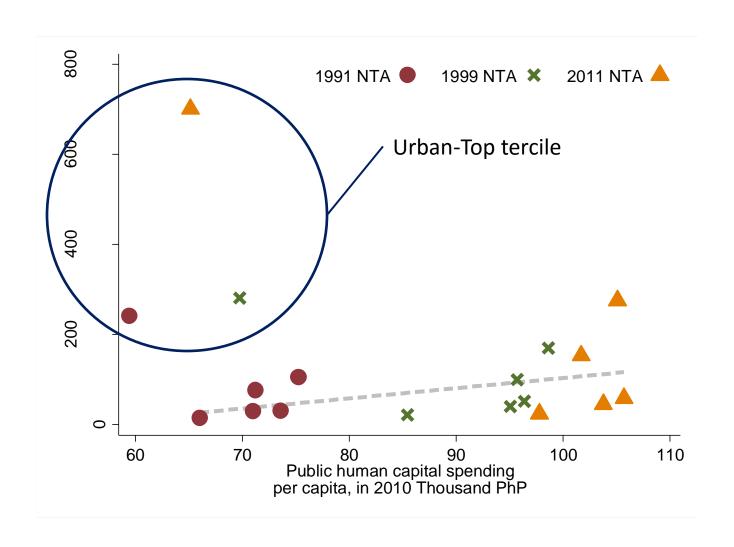
 Human capital inequality associated with slower economic growth and capital accumulation (Castello and Domenech, 2002)

Is there a role for government?

## Policy simulation

- Based on subnational 2011 Philippine NTA
- Assumptions
  - Government finances all catch-up; private human capital age profile remains fixed
  - 1:1 correspondence between human capital spending and expected lifetime labor income
  - Age population distribution across location and income groups is stable
  - Tax schedule in National Internal Revenue Code

## **Public-Private Spending**

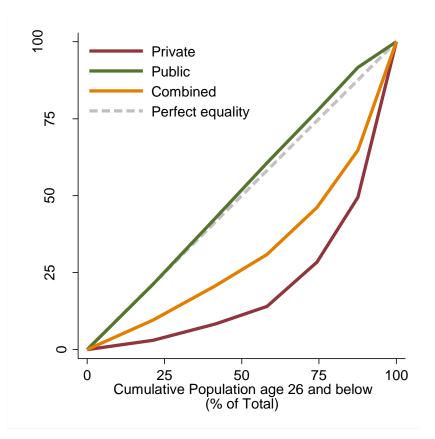


## **Policy Experiments**

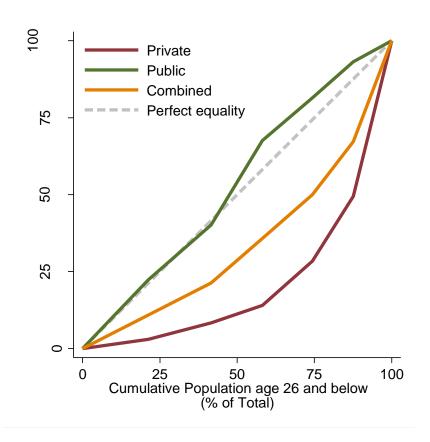
- Status Quo
- Catch-up 1: Rural-urban
- Catch up 2: Low-Middle/Middle-high
- Catch up 3: Target urban-middle

How will government-led catch-up affect human capital inequality?

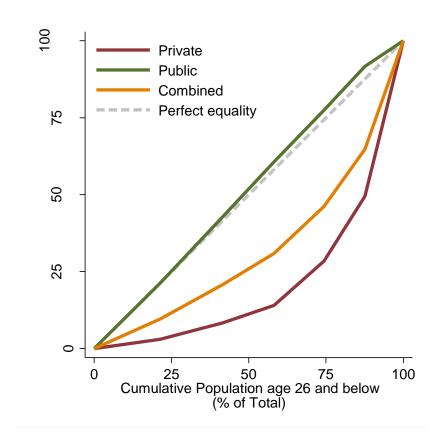
#### Observed



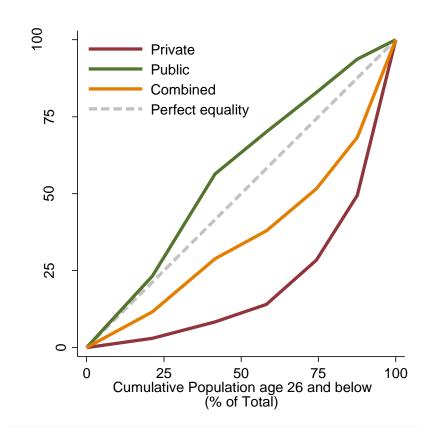
#### Simulated



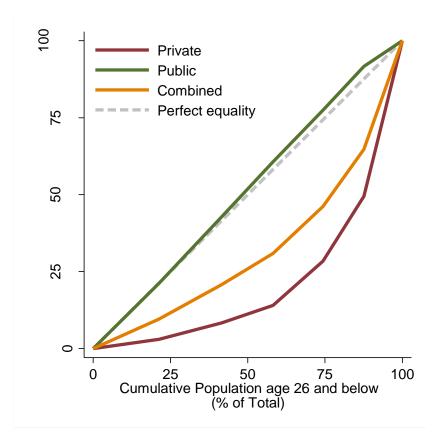
#### Observed



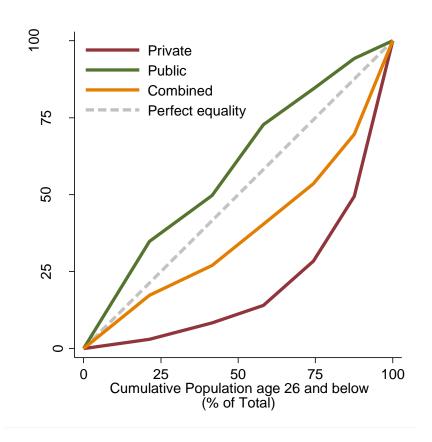
#### Simulated



#### Observed



#### Simulated



Cooperie	Human capital spending		Gini coefficient	
Scenario	Combined*	% Public	Combined	Public
Baseline (Status Quo)	100.0	40.0	0.19	0.01
Catch-up 1	108.9	44.9	0.17	-0.01
Catch-up 2	158.4	62.1	0.15	-0.05
Catch-up 3	128.3	53.3	0.14	-0.05

Note: \* as percentage of baseline human capital spending. Catch-up 1 refers to rural-urban catch-up scenario. Catch-up 2 refers to low-middle/middle-high catch-up scenario. Catch-up 3 refers to target urban-middle catch-up scenario.

Catch-up is good.
What is it for the government?

Cooperie	IRR (%)		Labor Inco	Labor Income Tax	
Scenario	Individual	Government	Level*	Rate	
Baseline (Status Quo)	-	-	100.0	8.9	
Catch-up 1	18.0	10.8	142.2	11.2	
Catch-up 2	15.0	7.6	255.0	15.0	
Catch-up 3	16.7	8.6	183.9	12.8	

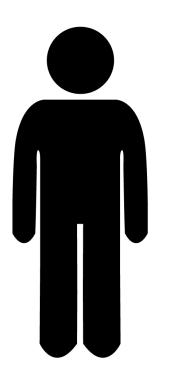
Note: \* as percentage of baseline lifetime labor income tax. Catch-up 1 refers to rural-urban catch-up scenario. Catch-up 2 refers to low-middle/middle-high catch-up scenario. Catch-up 3 refers to target urban-middle catch-up scenario.

### **Bottom-line**

How much is needed?

Can government afford the program?

## Favorable demography



Year —	Effective Num	Fiscal Support	
	Tax Payers	Beneficiaries	Ratio
2015	61.0	54.4	1.1
2030	83.2	65.9	1.3
2045	107.1	76.0	1.4

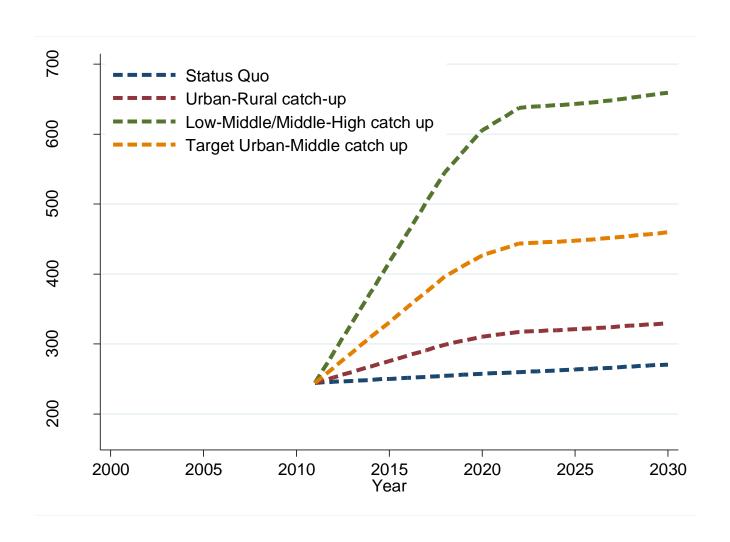
Note: Based on 1999 Philippine NTA per capita public transfer age profile estimates and the 2012 UN World Population Projections.

## (Some) Government Programs

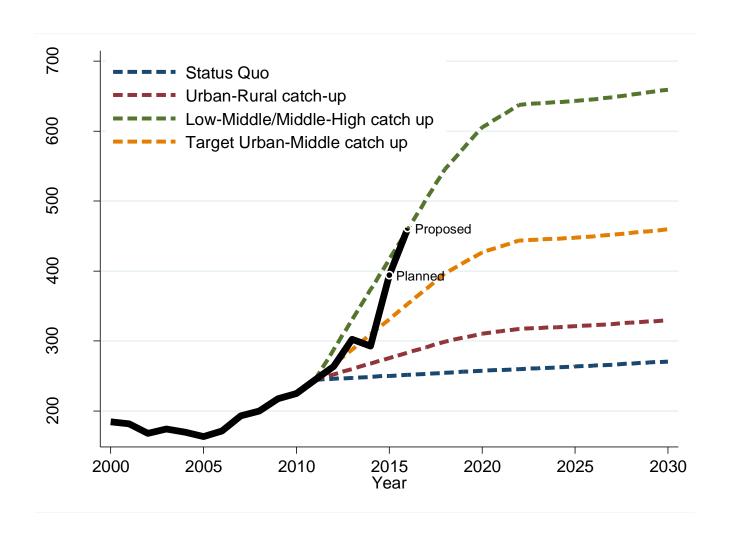
- K+12 program
- Conditional cash transfer
- Student financial assistance program

Salary standardization law 2015 (Proposed)

## Target 2020



## Target 2020



## Some Insights

- Investing in human capital is not only good for the individual but also for the government
- Time to act is now! Ride on the sweet spot
- Parallel investments on physical, socio-political infrastructure also needed